

UNITED STATES DISTRICT COURT
DISTRICT OF VERMONT

U.S. DISTRICT COURT
DISTRICT OF VERMONT
FILED

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MIGRANT JUSTICE, a Vermont corporation,
on its own behalf and on behalf of its members;
JOSE ENRIQUE BALCAZAR SANCHEZ;
ZULLY PALACIOS RODRIGUEZ; JOSE
VICTOR GARCIA DIAZ; MIGUEL
ALCUDIA GAMAS;

Case No.

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5:18-cv-192

Plaintiffs,

v.

KIRSTJEN NIELSEN, Secretary of the U.S.
Department of Homeland Security (DHS);
RONALD VITIELLO, Deputy/Acting
Director, U.S. Immigration and Customs
Enforcement (ICE); MATTHEW ALBENCE,
ICE/DHS Executive Associate Director,
Enforcement and Removal Operations;
WANDA MINOLI, Vermont Department of
Motor Vehicles (DMV) Commissioner;
UNITED STATES OF AMERICA;

Defendants.

INTRODUCTION

1. Migrant Justice organizes and advocates for Vermont’s immigrant farmworkers—a community of approximately 1,500 people who labor long hours under grueling and often dangerous conditions. The organization has achieved remarkable success in organizing workers to assemble, publicly protest, march, and assert their perspectives in the larger marketplace of commerce and ideas. Migrant Justice’s members have identified four core areas of organizational focus: dignified work and quality housing, freedom of movement and access to transportation, freedom from discrimination, and access to healthcare.

2. In the course of its advocacy, Migrant Justice has loudly and publicly criticized U.S. Immigration and Customs Enforcement (“ICE”). ICE has retaliated, and continues to retaliate, by disrupting Plaintiffs’ advocacy and infringing upon their First Amendment rights.

3. ICE has infiltrated Migrant Justice’s private meetings; targeted, surveilled, and engaged in disinformation campaigns to sow distrust among its members; and arrested and/or

1 detained no fewer than twenty active Migrant Justice members, including the Individual Plaintiffs—
2 each of whom played and continues to play a critical role in Migrant Justice’s advocacy.

3 4. ICE takes these actions because Plaintiffs are engaged in First Amendment activities
4 and to deter them and others from engaging in similar activity.

5 5. ICE advances its retaliatory agenda with the assistance of the Vermont Department of
6 Motor Vehicles (“DMV”). Motivated by racial and xenophobic animus, DMV employees give ICE
7 private driver information, including the personal information and location, of non-white,
8 predominately Latino, individuals.

9 6. ICE’s actions have chilled and continue to chill Migrant Justice’s ability to organize
10 and advocate for migrant workers. Fewer members attend community assemblies, events, protests,
11 and rallies. Migrant Justice finds it more difficult to enlist members to speak at public events. ICE
12 has also frustrated Migrant Justice’s ability to advocate for fair labor practices and economic justice.
13 Time and money once dedicated to this mission are now used to advance funds towards immigration
14 bonds and attorneys’ fees and to fight detentions of members.

15 7. As for the Individual Plaintiffs, not only has ICE chilled their speech and interfered
16 with their association, but ICE’s surveillance, harassment, arrest, and detention of them has caused
17 and continues to cause them significant emotional distress.

18 8. Plaintiffs seek injunctive and declaratory relief to end Defendants’ unlawful and
19 discriminatory practices, as well as monetary damages against the United States.

20 **JURISDICTION AND VENUE**

21 9. This Court has subject matter jurisdiction pursuant to 28 U.S.C. §§ 1331 (federal
22 question), 1343 (civil rights), and 1346 (United States as Defendant), and 42 U.S.C. § 1983. The
23 Court has authority to grant declaratory relief under 28 U.S.C. § 2201.

24 10. Venue is proper in this district under 28 U.S.C. § 1391(b)(2) because a substantial part
25 of the events giving rise to Plaintiffs’ claims occurred in this district, under 28 U.S.C. § 1391(b)(1)
26 because the DMV is located in the district, and also under 28 U.S.C. § 1391(e) because Defendants
27 Nielsen, Vitiello, and Albence are officers and employees of the United States or its agencies
28

1 operating under color of law, and a substantial part of the events or omissions giving rise to the
2 claims have occurred and are occurring in this judicial district.

3 **PARTIES**

4 **A. Plaintiffs**

5 11. Plaintiff **Migrant Justice, Inc.** is a non-profit, non-partisan organization that was
6 established in 2009. Migrant Justice’s mission is “to build the voice, capacity, and power of the
7 farmworker community and engage community partners to organize for economic justice and human
8 rights. [Migrant Justice] gathers the farmworker community to discuss and analyze shared problems
9 and to envision collective solutions. Through this ongoing investment in leadership development,
10 members deepen their skills in community education and organizing for long-term systemic change.”
11 More than 90 percent of Migrant Justice members are Latino. Migrant Justice brings this lawsuit on
12 its own behalf, as well as on behalf of its members.

13 12. Plaintiff **Jose Victor Garcia Diaz** has been an active and visible Migrant Justice
14 member since 2013. He is a dairy worker in Vermont and a nationally-recognized human rights
15 leader. Plaintiff Garcia Diaz contacted Migrant Justice after enduring years of inhumane conditions
16 on a Vermont dairy farm. He became a leader in an effort by farmworkers and allies to march on the
17 Ferrisburgh farm that employed him and as a result won nearly \$2,000 in back wages for dairy
18 workers. As a member of Migrant Justice’s Farmworker Coordinating Committee, Plaintiff Garcia
19 Diaz helped build the Milk with Dignity Program, which seeks to establish fundamental labor
20 protections for the Vermont dairy worker community. To this end, Plaintiff Garcia Diaz represented
21 his community in meetings and negotiations with Ben & Jerry’s, a prominent Vermont, national, and
22 international purchaser of dairy products, during the process of the company committing to join the
23 Milk with Dignity Program. He resides and has resided in Vermont during the events relevant to this
24 Complaint and is Latino.

25 13. Plaintiff **Miguel Alcudia Gamas** has been an active and visible Migrant Justice
26 member since 2014. He is a member of Migrant Justice’s Farmworker Coordinating Committee, a
27 former dairy worker, and a public spokesperson for Migrant Justice’s Milk with Dignity Program.
28 He participated in the successful campaign to secure a commitment from Ben & Jerry’s to join the

1 Milk with Dignity Program. Plaintiff Alcudia Gamas plays a crucial role as a farmworker
2 spokesperson on Migrant Justice's education team, educating other workers about their rights and
3 raising the awareness of the public at large about the plight of immigrant workers. He has also
4 participated in region wide efforts to build connections between immigrant rights and racial justice
5 movements. He resides and has resided in Vermont during the events relevant to this Complaint and
6 is Latino.

7 14. Plaintiff **Jose Enrique "Kike" Balcazar Sanchez** has been an active and visible
8 Migrant Justice member since 2011. He is a leader with Migrant Justice and a former dairy worker.
9 He continues to be one of Migrant Justice's primary spokespeople. He was a lead spokesperson in its
10 campaign to expand access to driving privileges and for a fair and impartial policing policy to limit
11 law enforcement collaboration with ICE. Plaintiff Balcazar Sanchez was also one of the primary
12 architects of the Milk with Dignity Program. He helped lead the campaign that resulted in Ben &
13 Jerry's committing to join the Milk with Dignity Program in 2015, and he was central to securing
14 finalization of Ben & Jerry's commitment in 2017. He has appeared routinely in local and national
15 press coverage for several years. Plaintiff Balcazar Sanchez serves on the Vermont Attorney
16 General's Immigration Task Force, representing immigrant farmworkers, helping to craft a guidance
17 manual for Vermont cities and towns regarding their role in immigration law enforcement, and
18 advocating for policies to provide stronger protections for Vermont's immigrant communities. He
19 resides and has resided in Vermont during the events relevant to this Complaint and is Latino.

20 15. Plaintiff **Zully Palacios Rodriguez** has been an active and visible Migrant Justice
21 member since 2016. She was a vocal leader in Migrant Justice's women's group, which organizes
22 groups of women who are immigrant farmworkers. She became involved with Migrant Justice in
23 2016, aiding in a successful campaign to free then-detained Migrant Justice leader and co-Plaintiff
24 Garcia Diaz. She participated in the successful campaign to secure a commitment from Ben &
25 Jerry's to join the Milk with Dignity Program. Plaintiff Palacios Rodriguez is involved in the
26 national movement for immigrant rights and food justice, representing Migrant Justice in gatherings
27 of the Food Chain Workers Alliance and the Cosecha Movement. She resides and has resided in
28 Vermont during the events relevant to this Complaint and is Latina.

1 **B. Defendants**

2 ***Federal Defendants***

3 16. Defendant **Kirstjen Nielsen** is Secretary of the United States Department of
4 Homeland Security (“DHS”). In this capacity, she is charged with enforcing and administering U.S.
5 immigration laws. She is sued in her official capacity.

6 17. Defendant **Ronald Vitiello** is the Deputy Director and Senior Official Performing the
7 Duties of Director for U.S. Immigration and Customs Enforcement. In this capacity, he is charged
8 with administering the enforcement of United States immigration law. He is sued in his official
9 capacity.

10 18. Defendant **Matthew Albence** is the Executive Associate Director of ICE’s
11 Enforcement and Removal Operations (“ERO”) and Senior Official Performing the Duties of Deputy
12 Director. He is sued in his official capacity.

13 19. Defendants Nielsen, Vitiello, and Albence are collectively referred to herein as “DHS
14 Defendants.” At all relevant times, DHS Defendants were acting under color of law, as agents,
15 employees, and/or representatives of the United States.

16 20. Defendant **United States of America** is sued for Plaintiffs’ injuries caused by the
17 wrongful acts or omissions of its employees. Those employees were acting within the scope of their
18 employment under circumstances in which the United States, if a private person, would be liable to
19 Plaintiffs according to the laws of Vermont.

20 ***Vermont DMV Defendant***

21 21. Defendant **Wanda Minoli** is the Commissioner of the Vermont Department of Motor
22 Vehicles. In this capacity, she is charged with enforcing and administering the regulations governing
23 the DMV, the governmental agency responsible for registering and inspecting automobiles and other
24 motor vehicles as well as licensing drivers in Vermont. At all relevant times, Defendant Minoli was
25 acting under color of law, as an agent, employee, and/or representative of Vermont. She is sued in
26 her official capacity.

27 22. Federal and DMV Defendants are collectively referred to herein as “Defendants.”
28

FACTUAL ALLEGATIONS

A. Migrant Justice and Its Members Engage in Protected Speech, Win Changes that Improve the Lives of Migrants, and Criticize ICE and the DMV.

23. Migrant Justice fights for the rights of the approximately 1,500 migrant farm workers in Vermont. These workers typically work sixty to eighty hours per week, endure extreme isolation, and are systemically excluded from many worker and housing rights protections.

24. Within the past decade, Migrant Justice’s organizing and advocacy has focused on improving working conditions at dairy farms across the state; partnering with the Vermont Workers’ Center to include undocumented people in Vermont’s 2011 groundbreaking universal healthcare legislation; winning tens of thousands of dollars in back wages through Migrant Justice’s Workers’ Rights Hotline; and advocating for the Vermont Department of Labor to change employment law related to collection of unpaid wages, among other activities.

1. Migrant Justice Improves Working Conditions Through the Milk with Dignity Program.

25. One example of Migrant Justice’s visible, groundbreaking advocacy is its high-profile Milk with Dignity Program, a farmworker-driven initiative to improve conditions in dairy supply chains. The Program rests on a participatory model in which workers, farmers, consumers, and retail corporations align values and work together to build a fair food system.

26. Starting in 2014, Migrant Justice focused its campaign for the Milk with Dignity Program on ice cream manufacturer Ben & Jerry’s, an influential company headquartered within Vermont that purchases vast amounts of milk from the local dairy-farming community.

27. In June 2015, after persistent public advocacy by Migrant Justice, Ben & Jerry’s signed a written commitment to negotiate an agreement with Migrant Justice to join the Milk with Dignity Program. The New York Times heralded the commitment as an “innovative movement[] . . . to improve wages and working conditions.” The Christian Science Monitor called the June 2015 agreement “an important agreement with Ben & Jerry’s to recognize the fundamental human rights of migrant workers in dairy supply chains.”

28. After signing the commitment, however, Ben & Jerry’s delayed in signing a formal agreement to join the Program. Migrant Justice and its members then engaged in more than two

1 years of advocacy, community organizing, and escalating public protest to win allies and increase
2 pressure on Ben & Jerry's. Finally, on October 3, 2017, Ben & Jerry's signed a formal agreement to
3 join Milk with Dignity.

4 **2. Migrant Justice's First Amendment Activity Frustrates ICE's Agenda by**
5 **Protecting Migrant Workers from Deportation.**

6 29. In 2011, Migrant Justice launched one of its first campaigns against an ICE policy.
7 Migrant Justice opposed ICE's Secure Communities Program, under which local law enforcement
8 shared fingerprints with ICE.

9 30. On August 18, 2011, Migrant Justice member Danilo Lopez hand-delivered a petition
10 signed by more than 70 farmworkers to then-Governor Peter Shumlin. The petition asked Governor
11 Shumlin to publicly "say no" to Secure Communities because it "threatens our security," "promotes
12 racial discrimination," and lacks transparency.

13 31. Three weeks later, Vermont state police stopped a car for speeding in which Lopez
14 was a passenger. Although he was not the driver and state police are not responsible for enforcing
15 immigration law, state police handed Lopez over to U.S. Border Patrol.

16 32. In response to Lopez's arrest, on September 13, 2011, Migrant Justice organized its
17 first protest against ICE for a member's detention. Migrant Justice alleged that the incident violated
18 the state police's existing bias-free policing policy and pushed the state government to adopt an
19 expanded bias-free policing policy. Governor Shumlin and the Vermont Human Rights Commission
20 opened separate investigations into Lopez's arrest.

21 33. Migrant Justice continued campaigning to prevent Lopez's deportation, urging ICE to
22 grant a stay of removal. Migrant Justice enlisted support from Vermont's entire Congressional
23 delegation—Senior United States Senator Patrick Leahy and Junior United States Senator Bernard
24 Sanders and United States Representative Peter Welch—as well as Governor Shumlin and Burlington
25 Mayor Miro Weinberger, all of whom wrote letters urging ICE to exercise its prosecutorial discretion
26 in Lopez's favor. ICE granted Lopez a stay of removal.

27 34. In November 2011, Governor Shumlin announced that the Vermont State Police had
28 adopted an expanded bias-free policing policy aimed at preventing discrimination on the basis of

1 race, ethnicity, or immigration status. The expanded policy limited state involvement in federal
2 immigration enforcement by restricting when officers could inquire about immigration status.

3 35. Migrant Justice continued to campaign for improved bias-free policing policies. In
4 2012, the Vermont legislature enacted a new law requiring *all* law enforcement agencies in Vermont
5 to adopt bias-free policing policies. 2012 Acts & Resolves No. 134, § 2 (codified at 20 V.S.A.
6 § 2366 (2012)).

7 36. In 2014, Vermont passed Act 193, a law mandating collection of roadside stop data
8 and establishing a process and timeline for the Vermont Criminal Justice Training Council to adopt a
9 model Fair and Impartial Policing policy. 2014 Vt. Acts & Resolves No. 193, § 3 (codified at 20
10 V.S.A. § 2366 (2014)). The legislation explicitly directed the Criminal Justice Training Council to
11 “consult[] with stakeholders, including the Vermont League of Cities and Towns, the Vermont
12 Human Rights Commission, and Migrant Justice.”

13 37. In February 2015, Migrant Justice assisted a member, Lorenzo Alcudia Gamas, to file
14 a complaint with the Vermont Human Rights Commission against the Grand Isle County Sheriff’s
15 Department. A deputy had stopped a car driven by a Migrant Justice volunteer in which Alcudia
16 Gamas rode in the passenger seat, on his way to a community meeting as a representative of Migrant
17 Justice.

18 38. The deputy issued the Caucasian driver a warning for speeding but turned Alcudia
19 Gamas over to U.S. Border Patrol. The Vermont Human Rights Commission concluded that there
20 were reasonable grounds to believe that the Sheriff’s Department had discriminated against Alcudia
21 Gamas on the basis of his national origin and race. In April 2016, the Sheriff’s Department settled
22 with Alcudia Gamas and the Human Rights Commission for nearly \$30,000.

23 39. In 2016, Vermont passed Act 147, a law establishing deadlines for the completion of
24 fair and impartial policing training and in-service training. 2016 Vt. Acts & Resolves No. 147, § 26
25 (codified at 20 V.S.A. 2366 (2016)). Migrant Justice had advocated for the passage of this law.

26 40. Migrant Justice continues advocating and organizing to promote fair and impartial
27 policing policies to this day.
28

1 41. Migrant Justice also actively campaigns to prevent the deportation of members
2 arrested by federal immigration authorities, by organizing public support to lobby immigration
3 officials and submit support letters in immigration court, engaging in social media campaigns, and
4 serving as a resource to connect community members to legal help. Migrant Justice has publicly
5 campaigned to stop the deportation of eleven members.

6 **3. Migrant Justice's Activism Around Driver Privilege Cards Placed and**
7 **Continues to Place ICE and the Vermont DMV in the Public Spotlight.**

8 42. Beginning in 2012, Migrant Justice and its members embarked on a long and
9 ultimately successful legislative campaign to create the Vermont "Driver Privilege Card" ("DPC"),
10 which permits Vermont residents to drive within the state, regardless of immigration status. Plaintiff
11 Balcazar Sanchez and Migrant Justice member Danilo Lopez, described by the statewide news
12 website VT Digger as a "frequent presence" at the Vermont Statehouse, led the campaign.

13 43. In 2013, after more than a year of campaigning, lobbying, and organizing by Migrant
14 Justice members, the Vermont legislature passed the DPC legislation. It became effective on January
15 1, 2014. 2013 Acts & Resolves No. 74 (codified at 23 V.S.A. § 603).

16 44. The DPC provided a solution for migrant workers who did not have the documentation
17 required by the federal REAL ID act to obtain driver's licenses, yet who needed to drive in order to
18 work and meet basic needs within a rural state. The DPC also proved popular for many other
19 Vermont residents who needed to drive within the state but did not want or could not obtain a REAL
20 ID-compliant driver's license.

21 45. More than 40,000 Vermont residents obtained a DPC in a little over a year.

22 46. In early 2014, the DMV began sending personally identifying information obtained
23 from DPC applications to ICE and scheduling appointments to facilitate ICE arrests.

24 47. As one of the only community organizations in the State working with Latinos,
25 Migrant Justice quickly became the point-organization to assist individuals struggling to access
26 DPCs. Migrant Justice advocated in the press, with elected officials, and with the agency itself to
27 investigate and reform practices, and publicly questioned the DMV's actions, particularly with regard
28 to state-federal law enforcement cooperation.

1 48. From 2016 through 2018, the ACLU of Vermont, in coordination with Migrant
2 Justice, filed a series of public records requests seeking information about the implementation of the
3 DPC program. The Vermont press reported extensively on the information obtained and in April
4 2017, the Vermont Senate held hearings about the DMV's information-sharing with ICE. Migrant
5 Justice became well known to DMV and ICE officials because of its public role. Migrant Justice's
6 advocacy relating to DPCs continues to the present day.

7 **B. ICE Surveils, Infiltrates, Engages in Disinformation, Arrests, and Detains**
8 **Plaintiffs and Others to Retaliate and Chill Their First Amendment Rights.**

9 49. Beginning in at least 2014, ICE has targeted, surveilled, and spread disinformation
10 about Migrant Justice, its staff, and its leaders. ICE has also arrested and detained no fewer than
11 twenty active Migrant Justice members and leaders.

12 50. The majority of these arrests did not fit within ICE's internal priorities for
13 enforcement. Rather, they occurred contemporaneously with and in response to the increasing
14 visibility and activism of Migrant Justice in challenging misconduct by the Vermont DMV and
15 abusive ICE practices in Latino and worker communities.

16 51. While these Migrant Justice members were detained, ICE interrogated them without
17 counsel; interrogated them about circumstances clearly beyond ICE's jurisdiction; ridiculed them;
18 and threatened them with indefinite detention.

19 **1. ICE Arrests Plaintiff Jose Victor Garcia Diaz and Specifically Notes His**
20 **Affiliation with Migrant Justice on His Arrest Documents.**

21 52. On April 18, 2016, a DHS/ICE Deportation Officer requested Plaintiff Jose Victor
22 Garcia Diaz's photograph and DPC application from the Vermont DMV. A DMV Enforcement
23 Division Administrative Supervisor complied on April 19, 2016.

24 53. On April 20, 2016, Plaintiff Garcia Diaz returned to Vermont from Los Angeles where
25 he had represented Migrant Justice at a well-publicized conference for the Food Chain Workers
26 Alliance, a national coalition of labor rights organizations. Plaintiff Garcia Diaz posted on Facebook
27 about his traveling to the conference and his anticipated participation in a cultural event the next day.
28

1 54. On April 21, 2016, ICE agents arrested Plaintiff Garcia Diaz in a parking lot outside of
2 the cultural event in Stowe, Vermont. Plaintiff Garcia Diaz was with Plaintiffs Palacios Rodriguez
3 and Balcazar Sanchez at the time of his arrest.

4 55. In paperwork documenting the arrest, the “Report of Deportable/Inadmissible Alien,”
5 known as the Form I-213, ICE Agent Brady Goff noted that Plaintiff Garcia Diaz was a “member and
6 associate of Migrant Justice.” An internal ICE report issued on April 21, 2016 noted that Plaintiff
7 Garcia Diaz is a “prominent and public member of the immigrant advocacy group Migrant Justice.”

8 56. During his interrogation, ICE asked Plaintiff Garcia Diaz about an identification card
9 he possessed from the Coalition of Immokalee Workers, a prominent activist farmworker group in
10 Florida. ICE seized the card. The ICE agents knew of the Coalition of Immokalee Workers and
11 commented on the organization in front of Plaintiff Garcia Diaz. ICE also seized his DPC. ICE has
12 not returned either piece of documentation.

13 57. After Plaintiff Garcia Diaz’s arrest, Migrant Justice launched a series of rallies to
14 support him. On April 22, 2016, Migrant Justice members assembled in Senator Leahy’s office in
15 Burlington, Vermont, to protest ICE’s conduct. On May 1, 2016, Migrant Justice organized a rally in
16 Montpelier attended by hundreds of individuals. As a result of Migrant Justice’s petitioning, Senator
17 Leahy’s office stated its intent to intervene on Plaintiff Garcia Diaz’s behalf and lobbied against ICE
18 practices in Washington, D.C. Senator Sanders followed shortly thereafter and also submitted a letter
19 to ICE supporting Plaintiff Garcia Diaz.

20 **2. ICE Arrests Migrant Justice Member Alberto Sanchez Perez and Spreads**
21 **Disinformation about Migrant Justice Staff to Sow Distrust.**

22 58. On August 24, 2016, ICE arrested Migrant Justice member Alberto Sanchez Perez.
23 Sanchez Perez has no criminal record and did not qualify as a DHS enforcement priority under the
24 November 20, 2014 guidelines. ICE officers targeted Sanchez Perez and falsely claimed that they
25 needed to investigate the causes of a car accident in which he was a passenger. Although they had no
26 jurisdiction over the car accident, the ICE officers interrogated Sanchez Perez for several hours, held
27 him overnight, prevented him from contacting an attorney, and made multiple references to his
28 perceived sexual orientation.

1 59. ICE officers told Sanchez Perez that they had been discussing the accident with
2 Migrant Justice leader Marita Canedo and had asked Canedo to bring Sanchez Perez to the ICE
3 office, and that they would not have arrested Sanchez Perez if Canedo had given him a message that
4 they wanted to speak with him.

5 **3. ICE Arrests Plaintiff Miguel Alcudia Gamas and Warns Him that “Kike”**
6 **Is “Next.”**

7 60. ICE next arrested and detained Migrant Justice leader Plaintiff Miguel Alcudia
8 Gamas. Plaintiff Alcudia Gamas has no criminal record and did not qualify as a DHS enforcement
9 priority under the November 20, 2014 guidelines.

10 61. Plaintiff Alcudia Gamas is the cousin of Lorenzo Alcudia Gamas, whose involvement
11 in Migrant Justice’s advocacy for bias-free policing is discussed above.

12 62. On September 16, 2016, a DHS/ICE Deportation Officer requested from the Vermont
13 DMV Plaintiff Alcudia Gamas’s photograph, his DPC application, and a list of vehicles registered in
14 his name.

15 63. A DMV employee complied, volunteered that Plaintiff Alcudia Gamas’s license plate
16 “was recently issued,” and asked if the DHS/ICE Deportation Officer “want[ed] the paperwork for
17 that.”

18 64. An ICE Important Federal Interest Memorandum (“IFI Memo”) dated September 19,
19 2016, states that “continued prosecution of [Plaintiff Alcudia Gamas] would serve an important
20 federal interest” even though, according to the cover email accompanying the IFI Memo, Plaintiff
21 Alcudia Gamas was “not currently an ICE Enforcement Priority.” The IFI Memo does not specify
22 the reasons for this determination, which was made as a matter of “prosecutorial discretion.”

23 65. ICE surveilled Plaintiff Alcudia Gamas and arrested him on September 22, 2016. ICE
24 identified Plaintiff Alcudia Gamas by his license plate and DPC. During the arrest, an ICE agent
25 asked Plaintiff Alcudia Gamas if he was related to Lorenzo Alcudia Gamas. Plaintiff Alcudia Gamas
26 replied that they were cousins.

27 66. The ICE agent also asked Plaintiff Alcudia Gamas if he knew Migrant Justice leader-
28 member “Kike,” referring to Plaintiff Balcazar Sanchez by his nickname. When Plaintiff Alcudia
Gamas replied that he did, the ICE agent stated that Plaintiff Balcazar Sanchez was “next.” Plaintiff

1 Alcudia Gamas took this to mean that Plaintiff Balcazar Sanchez would be the next Migrant Justice
2 leader to be arrested and detained.

3 67. Under the section titled “Recommendation/Disposition” on Plaintiff Alcudia Gamas’s
4 Form I-213, an ICE officer noted that a “representative of the advocacy group Migrant Justice” called
5 the ICE ERO office on September 22, 2016.

6 68. On September 22, 2016, Migrant Justice organized a protest at the ICE facility at St.
7 Albans, Vermont in response to Plaintiff Alcudia Gamas’s arrest. Migrant Justice also secured a
8 letter from Senator Sanders to support Plaintiff Alcudia Gamas’s release from detention on bond.
9 Internal ICE documents reflect that ICE employees expended significant effort responding to
10 Congressional and media inquiries generated by Migrant Justice’s advocacy efforts.

11 **4. ICE Targets Additional Migrant Justice Members.**

12 69. On February 2, 2017, ICE arrested Migrant Justice member Arturo Ruiz Rodriguez
13 outside of his home. Ruiz Rodriguez has no criminal record and did not qualify as a DHS
14 enforcement priority under prevailing enforcement guidelines.

15 70. During the arrest, Ruiz Rodriguez informed ICE that his minor son, a seven-year-old
16 U.S. citizen, was inside. Ruiz Rodriguez asked ICE if he could make arrangements for child care
17 while he was detained. An ICE agent refused this request and added that if Ruiz Rodriguez entered
18 his home, ICE would arrest and detain his seven-year-old son as well.

19 71. The ICE agent falsely informed Ruiz-Rodriguez that he had received his name and
20 address from Migrant Justice leader Will Lambek.

21 72. On March 15, 2017, ICE arrested Migrant Justice member Cesar Alexis Carrillo
22 Sanchez. Carrillo Sanchez’s I-213 notes that ICE relied for the arrest upon information obtained
23 from his “Vermont DMV license application.”

24 **5. ICE Enlists an Informant to Surveil and Target Plaintiffs Zully Palacios
25 Rodriguez and Jose Enrique Balcazar Sanchez.**

26 73. By February and March 2017, ICE had already begun a full-scale campaign to
27 infiltrate and debilitate Migrant Justice, employing means far exceeding legitimate immigration
28 enforcement practice.

1 74. ICE enlisted at least one civilian informant to infiltrate Migrant Justice, which it used
2 to effect the arrests of two prominent Migrant Justice member-leaders, Plaintiffs Palacios Rodriguez
3 and Balcazar Sanchez, just days after the arrest of Migrant Justice member Carrillo Sanchez.

4 75. Neither Plaintiff Palacio Rodriguez nor Balcazar Sanchez have criminal records, nor
5 did they qualify as DHS enforcement priorities. Internal documents confirm that ICE was aware it
6 had no apparent legitimate law enforcement reason to arrest and detain Plaintiffs Palacios Rodriguez
7 and Balcazar Sanchez.

8 76. According to text messages sent between ICE Agent John Trantum and the informant,
9 ICE used the informant to obtain private information to arrest, detain, and retaliate against Plaintiffs
10 and their colleagues because of their activism. Messages sent between the informant and her trusted
11 acquaintance, Jane Doe,¹ also a civilian, confirm this relationship. According to the informant,
12 “anytime [Agent Trantum] makes an arrest he asks me [for information about the subject.]”

13 77. Jane Doe told Migrant Justice leaders that ICE knew that to “strike a blow” against
14 Migrant Justice they needed to target Plaintiff Balcazar Sanchez because he was “very outspoken.”

15 78. The informant’s text messages reveal that she further ingratiated herself with the
16 organization in order to establish membership and gain access to non-public meetings and private
17 conversations. For instance, the informant attended a number of Migrant Justice events, including
18 but not limited to a February 25, 2017 Farmworker Assembly that was not open to the public. The
19 informant’s presence intruded upon Plaintiffs’ privacy.

20 79. On March 1, 2017, ICE Agent Trantum asked the civilian informant to target a
21 specific Migrant Justice member. The informant sent Jane Doe a photograph of at least seven
22 individuals wearing Migrant Justice T-shirts and asked her, “Hey you know this guy at all?” Internal
23 ICE emails also confirm that ICE surveilled targets based on photographs of individuals “wearing []
24 Migrant Justice Tee-shirt[s] [sic].”

25 80. In another message on March 4, 2017, the informant discussed with Jane Doe ICE’s
26 plan to apprehend Plaintiff Palacios Rodriguez. The informant confided in Jane Doe that ICE had
27

28 ¹ “Jane Doe” is used to protect confidentiality.

1 been surveilling Plaintiff Palacios Rodriguez's house for many weeks and had even seen Migrant
2 Justice leader Marita Canedo's car at her residence.

3 81. According to Plaintiff Palacios Rodriguez's Form I-213 documenting her arrest, an
4 ICE officer—for no stated reason—ran a search for her biographical information in October 2016.
5 According to a separate internal memorandum, the investigating ICE officer noted that he was
6 conducting a Facebook search. The Form I-213 states that ICE received information “from a
7 concerned citizen,” whom Plaintiffs believe to be the informant.

8 82. Internal ICE emails between Homeland Security Investigations (“HSI”) Burlington
9 and Enforcement and Removal Operations (“ERO”) Boston reflect that Plaintiff Palacios Rodriguez
10 was a target of a planned arrest in March 2017.

11 83. Although Plaintiff Palacios Rodriguez was the ostensible target, ICE's surveillance led
12 ICE agents to believe they could arrest Plaintiff Balcazar Sanchez, too. On March 13, 2017, ICE
13 drafted a “Field Operations Worksheet” regarding Plaintiff Palacios Rodriguez. Under an entry for
14 “Spouse/Children,” the operations worksheet states that Plaintiff Palacios Rodriguez's “Boyfriend Is
15 Enrique Balcazar.” Internal ICE documents note that “BALCAZAR will most likely be with
16 [Palacios] at the time of arrest as they are together most of the time.”

17 84. On March 8, 2017, a DHS/ICE Deportation Officer emailed the DMV to request
18 Plaintiff Balcazar Sanchez's license plate information. A DMV employee complied the next day.

19 85. On March 13, 2017, in response to a request for an “Agency Assist,” a DMV official
20 transmitted Balcazar Sanchez's application for a Driver Privilege Card to ICE Agent Goff. In the
21 margins of the application, a DMV official handwrote the words “UNDOCUMENTED” and
22 “PRIVILEGE CARD.” Balcazar Sanchez's I-213 states that ICE obtained a number of documents
23 from the DMV: in addition to the standard DMV document requested, the DMV sent a “biographic
24 page” and copies of identity documents. An internal DHS and ICE “Field Operations Worksheet”
25 reflects that the DMV also sent Plaintiff Balcazar Sanchez's license plate number and car model.

26 86. On March 17, 2017, at about 1:15 a.m., Plaintiff Palacios Rodriguez received a
27 notification from Microsoft that an unauthorized individual had attempted to gain access to her email
28

1 account. Plaintiff Palacios Rodriguez was not aware of her account previously being hacked and this
2 was the first time that she received this type of notification.

3 87. Later that day, after driving from a meeting at Migrant Justice with Plaintiff Palacios
4 Rodriguez in the front passenger seat, Plaintiff Balcazar Sanchez observed a white car following
5 them from the meeting. According to an internal document, the arresting ICE officer recognized him
6 from Plaintiff Garcia Diaz's arrest, and was able to identify him even though he was driving directly
7 behind him.

8 88. Three unmarked cars boxed in Plaintiffs Palacios Rodriguez and Balcazar Sanchez in
9 a very busy intersection of Route 7 and Flynn Avenue. Plainclothes officers exited their vehicles, did
10 not identify themselves, and ordered Plaintiff Balcazar Sanchez to put the car in park, put his hands
11 on the wheel, and get out of the car. Agent Goff, with his hand on his gun, seized Plaintiff Palacios
12 Rodriguez's phone from out of her hand, unbuckled her seatbelt, and physically removed her from
13 the vehicle. The officers screamed at Plaintiff Balcazar Sanchez, humiliated him, and caused a
14 demeaning public spectacle. Bystanders, including children, observed the spectacle, and several
15 individuals inquired about the nature of the arrest.

16 89. Plaintiff Balcazar Sanchez asked the officers to identify themselves, why they were
17 detaining them, and if they had an arrest warrant. The officers did not respond. Though ICE officers
18 handcuffed him by the wrists and later by the ankles, ICE never told Plaintiff Balcazar Sanchez that
19 he was under arrest, or why.

20 90. Agent Goff referred to Plaintiff Balcazar Sanchez repeatedly by his nickname, "Kike."
21 and other ICE agents referred to Plaintiff Palacios Rodriguez as "Vicki," a nickname for her middle
22 name that she uses on Facebook.

23 91. ICE agents made repeated references to Plaintiff Balcazar Sanchez's and Plaintiff
24 Palacios Rodriguez's affiliation with Migrant Justice. ICE explicitly forbade Plaintiff Balcazar
25 Sanchez from contacting Migrant Justice during his processing and detention. ICE agents threatened
26 him that if he did call Migrant Justice, "it will be worse for you."
27
28

1 92. Agent Goff forbade Plaintiff Palacios Rodriguez from calling Migrant Justice leaders
2 Will Lambek or Brendan O'Neill (referring to them by name) and forbade her from disclosing her
3 location.

4 93. Later, when Plaintiff Balcazar Sanchez arrived at a detention facility in Swanton,
5 Vermont, Jeff Curtis, ICE Supervising Deportation and Detention Officer, told the facility that he had
6 brought them "a famous person," in reference to Plaintiff Balcazar Sanchez's activism.

7 94. An ICE officer also attempted to coax Plaintiff Palacios Rodriguez into signing an
8 order of voluntary departure by threatening falsely that she would be detained for two months without
9 bond.

10 95. ICE considered Plaintiffs Balcazar Sanchez and Palacios Rodriguez "high-profile
11 cases." On March 21, 2017, four days after Plaintiff Balcazar Sanchez's and Palacios Rodriguez's
12 arrests, in response to a newspaper article about Migrant Justice, an ICE employee asked Timothy
13 Robbins, Deputy Assistant Director of ICE/ERO, Daniel Ragsdale, then ICE Deputy Director, and
14 Defendant Matthew Albence, Executive Associate Director of ICE/ERO, for "executive summaries"
15 on Plaintiff Balcazar Sanchez, Migrant Justice member Alex Carrillo, and Migrant Justice leader Will
16 Lambek.

17 96. ICE had no basis to target Plaintiffs Balcazar Sanchez or Palacios Rodriguez to protect
18 public safety or comply with ICE's stated priorities. An internal email thread on March 30, 2017,
19 reflects ICE's desired priority to "push forward on subjects with a criminal/public safety nexus."
20 Neither Plaintiff Balcazar Sanchez nor Plaintiff Palacios Rodriguez had criminal records, as reflected
21 in both of their Form I-213s. A separate DHS document lists Plaintiff Palacios Rodriguez's "risk to
22 public safety" as "low."

23 97. Just a few weeks prior to Plaintiff Balcazar Sanchez's arrest, Vermont Attorney
24 General T.J. Donovan had appointed him to his Immigration Task Force.

25 98. In late March and April 2017, in response to the arrests of Plaintiffs Balcazar Sanchez
26 and Palacios Rodriguez, Migrant Justice organized protests to advocate for their release. Dozens
27 picketed around the St. Albans ICE office; hundreds of allies gathered in downtown Burlington,
28

1 Montpelier, and Brattleboro; and a petition to release the individuals gathered thousands of
2 signatures.

3 99. The protests generated significant media coverage. Vermont United States Senators
4 Leahy and Sanders, Congressman Welch, and Vermont Senator *Pro Tempore* Tim Ashe voiced their
5 concern about ICE tactics and policies.

6 100. On March 27, 2017, the date of Plaintiffs Balcazar Sanchez and Palacios Rodriguez's
7 bond hearing, Migrant Justice members organized a protest attended by hundreds of individuals
8 outside of the Boston Immigration Court.

9 101. Internal ICE documents reflect that ICE knew of the locations and times of the
10 protests before they occurred. ICE employees shared with one another a number of Migrant Justice
11 Facebook photos publicizing the event.

12 102. Senator Sanders had also submitted letters to the Immigration Court with 10,000
13 signatures of support, noting that it was "unclear why these two individuals would possibly be
14 considered enforcement priorities[.]"

15 **6. ICE Continues to Hold and Prosecute Two Migrant Justice Members**
16 **After Learning About Their Affiliation with Migrant Justice.**

17 103. On June 17, 2017, Customs and Border Protection ("CBP") pulled over and arrested
18 Migrant Justice members Esau Peche Ventura and Yesenia Hernandez Ramos. The arrest occurred
19 on the same day that Peche Ventura and Hernandez Ramos had marched thirteen miles to show their
20 support for the rights of workers in Migrant Justice's march from Montpelier to the Ben & Jerry's
21 factory in Waterbury, Vermont, in support of the campaign for the Milk with Dignity Program.

22 104. CBP agents pulled over Peche Ventura and Hernandez Ramos's vehicle without
23 explicit or evident cause. CBP arrested Peche Ventura and Hernandez Ramos and searched their
24 vehicle. CBP transferred Peche Ventura and Hernandez Ramos to ICE custody. ICE held them for
25 several days.

26 105. By the morning of June 19, 2017, internal ICE documents reveal that ICE understood
27 that it lacked sufficient cause to continue detaining Peche Ventura and Hernandez Ramos, stating in
28 an internal email. "I have asked [redacted] to reach out to BP to see if there is anything they can do to
give us legally sufficient cases so we can move forward." Even though ICE knew that it lacked a

1 legally sufficient reason to continue to hold them, ICE did not release them but instead requested the
2 DMV records of Peche Ventura and CBP visited their place of employment in search of evidence to
3 support their continued detention.

4 106. Over the course of the day on June 19, 2017, the DMV provided ICE with Peche
5 Ventura's DPC application along with identifying vehicular information.

6 107. Also on June 19, 2017, a delegation of Migrant Justice members and allies protested at
7 the ICE office in St. Albans, Vermont. Migrant Justice members demanded that ICE explain why it
8 had arrested individuals with no criminal records.

9 108. During the protest, ICE agents recognized and identified several members by name.
10 One ICE agent specifically pointed to and threatened some of the Individual Plaintiffs with detention.
11 The agent called out Plaintiffs by name—"Kike [Balcazar], Zully [Palacios], [and] Victor
12 [Garcia],"—and stated "you are putting your bond at risk." This statement was intended to chill
13 Plaintiffs' speech.

14 109. ICE officers also accessed Migrant Justice social media pages to track and monitor
15 advocacy campaigns on Peche Ventura's and Hernandez Ramos's behalf. ICE identified Migrant
16 Justice's protest in St. Albans as an "ICE Significant Incident."

17 **7. ICE Selectively Revealed that It Was Surveilling Migrant Justice in Order**
18 **to Intimidate and Chill Its Activities.**

19 110. In addition to the arrests, ICE selectively revealed information that it was surveilling
20 Migrant Justice in order to intimidate and chill Plaintiffs' protected activities.

21 111. For example, Migrant Justice assemblies are not open to the general public. The
22 organization shares the locations, dates, and times of its meetings only with members and known
23 supporters. However, in February 2017, a Migrant Justice supporter and community leader called the
24 ICE St. Albans office to ask questions about ICE's policies and practices relating to the detention of
25 children. Instead of answering her questions, the ICE Supervising Deportation and Detention Officer
26 asked the Migrant Justice ally whether she was asking the questions in preparation for the Migrant
27 Justice meeting, which he referenced by date and stated the exact location of the assembly—neither
28 of which had been made public.

1 112. ICE arrests of Migrant Justice members continue, and ICE's surveillance of Migrant
2 Justice also likely continues.

3 113. As recently as October 25, 2018, CBP arrested Migrant Justice member Eli Calvo
4 Cruz. ICE then ordered Calvo Cruz detained on a \$14,000 bond, even though an immigration judge
5 in an earlier proceeding had set Calvo Cruz's bond at \$4,500 and had administratively closed his
6 immigration case.

7 114. Migrant Justice organized a public campaign in support of Calvo Cruz's bond hearing,
8 collecting nearly 1,300 signatures and writing letters of support. On November 9, 2018, an
9 immigration judge released Calvo Cruz on \$1,500 bond.

10 **8. Defendants Have Significantly Chilled the Speech of Plaintiffs, Caused**
11 **Lasting Harm, and Forced Migrant Justice to Divert Resources.**

12 115. Migrant Justice's members—Plaintiff and non-Plaintiff members alike—have an
13 immediate fear of reprisal and share a ubiquitous sentiment of being watched. Migrant Justice is
14 concerned that, as certain private meetings have been surveilled, public protests and marches in the
15 future will be as well. Migrant Justice has had to modify and limit certain programming. Migrant
16 Justice has forgone certain opportunities to advocate on behalf of its members and to advocate for
17 economic and workplace rights. Defendants' conduct has hampered Migrant Justice's ability to reach
18 a broad and vulnerable audience and has caused a significant chill of free speech.

19 116. Defendants' unlawful conduct has taken a significant toll on Migrant Justice and its
20 membership. The effects of Defendants' conduct manifest in four primary ways: (1) Plaintiffs and
21 other non-Plaintiff members are fearful of further retaliation and now proceed more cautiously,
22 including forgoing certain speaking opportunities for fear of reprisal; (2) as a result, Migrant Justice
23 is less effective, and is able to draw fewer attendees, less support, and lower enthusiasm; (3) Migrant
24 Justice has been forced to shift its efforts from advocacy focused on advancing workplace rights to
25 advocacy focused on defending against retaliatory immigration enforcement; and (4) Defendants
26 have forced Migrant Justice to outlay significant time, resources, and finances as a result.

27 117. Defendants' unlawful conduct continues to exert a substantial chilling effect upon the
28 organization and its members and continues to undermine Migrant Justice's advocacy. Given ICE's
extensive surveillance and infiltration, Plaintiffs expect ongoing harassment and targeting of their

1 First Amendment activities. As a result, Migrant Justice has had to take extensive and costly
2 precautions, limiting its overall reach to the community. For example, when the organization hosts
3 meetings, it must implement a watch system around the state to prevent ICE from following and
4 surveilling members' vehicles.

5 118. Migrant Justice leader Marita Canedo has limited her interaction with other members
6 since she learned that ICE was surveilling her car, discussed *infra* ¶ 129: she no longer provides
7 members transportation, which significantly hinders her ability to connect with workers; she fears
8 that ICE will target any member with whom she associates and avoids major roads when driving.

9 119. Migrant Justice believes that the informant is still infiltrating its membership to this
10 very day. In the weeks before this complaint was filed, the informant attended a Migrant Justice
11 event and began recording video while she was there, despite explicit requests to attendees not to
12 record video or post to social media. Moreover, internal documents from the DMV and ICE indicate
13 that the DMV is still sending ICE sensitive information to facilitate ICE's enforcement of civil
14 immigration law.

15 120. Each Plaintiff expresses concern and fear of further retaliation, including surveillance,
16 harassment, and summary arrest and detention. Each Plaintiff asserts that though he or she remains a
17 member of Migrant Justice and continues to engage in political speech, he or she proceeds more
18 anxiously and fearfully than before Defendants' unlawful conduct and that his or her speech has been
19 chilled.

20 121. This too is true of many non-Plaintiff Migrant Justice members. Additionally, many
21 migrant workers express hesitation to join Migrant Justice-initiated protests, rallies, or marches
22 because they fear they will be detained for organizing and associating with the organization.

23 122. As a result of Defendants' unlawful surveillance, harassment, arrest, and detention,
24 Plaintiff Garcia Diaz suffers from significant anxiety, sadness, and difficulty concentrating. He
25 believes that Defendants continue to track his movements and surveil him during meetings, protests,
26 and community events. He worries every time he participates in Migrant Justice activities. His
27 speech and associational rights have been chilled.
28

1 123. As a result of Defendants' unlawful surveillance, harassment, arrest, and detention,
2 Plaintiff Alcudia Gamas suffers from significant anxiety, sleeplessness, and frequent headaches. He
3 believes that Defendants continue to track his movements and surveil him during meetings, protests,
4 and community events. His speech and associational rights have been chilled.

5 124. As a result of Defendants' unlawful surveillance, harassment, arrest, and detention,
6 Plaintiff Balcazar Sanchez suffers from significant anxiety, difficulty sleeping and concentrating, and
7 a sense of dread and paranoia that causes him to alert his friends and family as to his whereabouts at
8 all times because of fear. He believes that Defendants continue to track his movements and surveil
9 him during meetings, protests, and community events. He also believes ICE is monitoring his social
10 media profiles. His speech and associational rights have been chilled.

11 125. As a result of Defendants' unlawful surveillance, harassment, arrest, and detention,
12 Plaintiff Palacios Rodriguez lives in a constant state of fear that ICE will arrest her and send her to
13 jail at any moment. She suffers from significant anxiety, lack of sleep, lack of appetite, nightmares,
14 and a sense of despair and sadness that causes her to burst into tears without provocation. She
15 believes that Defendants continue to track her movements and surveil her during meetings, protests,
16 and community events. She also believes Defendants may be monitoring her private electronic
17 communications, as well as her social media profiles. Her speech and associational rights have been
18 chilled.

19 126. By decreasing willingness of Vermont residents to risk association with the
20 organization's viewpoints and advocacy efforts, Migrant Justice's ability to effectuate its labor
21 organizing efforts has been diminished.

22 127. Defendants' conduct has significantly deterred members' participation and attendance
23 at Migrant Justice events. On average, assembly participation has dropped by approximately one-
24 half. Members have reported fearing retaliation by Defendants and citing the ongoing ICE actions
25 against Plaintiffs specifically.

26 128. The closer in time to a recent arrest or detention an assembly or event was planned, the
27 lower the attendance. For example, only ten Migrant Justice members attended the March 23, 2017,
28 assembly in Morrisville, Vermont, held six days after Plaintiffs Balcazar Sanchez's and Palacios

1 Rodriguez's arrests, although approximately twenty-five had originally stated they intended to
2 participate. At least seven Migrant Justice members called to cancel their attendance at the assembly
3 in the days following the arrests. Additional members expected to participate did not attend, and
4 many community organizers and advocates were notably absent. Likewise, Defendants' conduct
5 hampered Migrant Justice's ability to recruit new employees and garner community support.

6 129. Migrant Justice's Women's Group met monthly in 2015 and 2016, but stopped
7 meeting for two years due to members' fears about ICE and law enforcement activity, specifically the
8 arrests of Plaintiffs Garcia Diaz and Alcudia Gamas. Migrant Justice members widely understood
9 that ICE was surveilling Women's Group leader Marita Canedo, which referenced her "red car" on a
10 number of occasions, a fact confirmed by the informant.

11 130. Defendants' conduct has caused a number of Vermont-based farm owners to
12 discourage their employees from participating in Migrant Justice activities for fear that their workers
13 would be detained. Further, fearing that advocacy would draw unwarranted attention from federal
14 authorities and many of their employees would be arrested, many farm owners are reluctant to
15 participate in the Milk with Dignity Program. This reluctance has protracted negotiations with
16 companies such as Ben & Jerry's and continues to hinder the operation of the program and its
17 expansion to cover more farmworkers.

18 131. As a result of Defendants' speech suppression, Migrant Justice has had to divert away
19 from priorities such as Milk with Dignity and redirect them towards combatting unconstitutional
20 immigration practices. ICE's activities have forced Migrant Justice to devote significant time and
21 resources to activities such as advocating for bond reductions for its indigent members and taking
22 other measures to mitigate the harmful impact of the chilling of individual members' willingness to
23 continue to associate with the organization.

24 132. Migrant Justice has had to divert a significant portion of their time to immigration-
25 defense related work, specifically combatting the DMV's discriminatory treatment against
26 immigrants, addressing ICE-based retaliatory arrests and surveillance practices, creating national
27 organizing and advocacy campaigns for their aggrieved members, and countless others. A significant
28

1 portion of staff time has been diverted away from labor-based advocacy to immigration-related work
2 due to Defendants' conduct.

3 133. Members have also been forced to spend significant time training and protecting
4 members and leaders from ICE targeting and retaliation. These measures include preventative
5 measures, ranging from drafting, developing, and implementing emergency plans, to know-your-
6 rights trainings, among others.

7 134. In addition, Defendants' unlawful retaliation and suppression of free speech has
8 caused Migrant Justice financial losses. Migrant Justice regularly serves as obligor for its members'
9 bond payments while they are in immigration detention. For instance, Migrant Justice advanced
10 funds to post bond of \$6,000.00 each for members Peche Ventura and Hernandez Ramos. Migrant
11 Justice also posts funds into detained members' commissary funds to allow them to purchase
12 sufficient food while detained and provide transportation for detained individuals once released.

13 135. The costs attendant to combating and mitigating Defendants' unconstitutional conduct
14 extend beyond bond payments. As the immigration judge overseeing Plaintiffs Balcazar Sanchez's
15 and Palacios Rodriguez's cases observed, advocacy in support of detained members was a strong
16 factor supporting their release. Thus, to allow its members the opportunity to post bail, Migrant
17 Justice has to organize rallies, protests, and marches in support of its detained members. Costs
18 associated with these efforts include—but are not limited to—significant staff time, printing costs,
19 and travel to and from protests which often are located outside of the Boston Immigration Court,
20 including costs associated with rental cars, charter buses, gas, and mileage reimbursement.

21 136. As a result of Defendants' unlawful conduct, Migrant Justice has been forced to
22 expend significant financial resources, affecting the organization's operating budget, impairing its
23 ability to function effectively, and creating tangible and articulable damages.

24 **9. ICE Targets Activists Around the Country for Speaking Out.**

25 137. ICE's efforts to undermine Migrant Justice are part of a pattern of ICE expending
26 significant resources to target, surveil, arrest, and detain immigrant activists and leaders across the
27 country in response to their protected political speech and activity.
28

1 138. Since 2016, ICE has arrested no fewer than twenty high-profile immigrant activist
2 leaders for their political activism and public speech, including the following individuals:

- 3
- 4 • On March 2, 2017, ICE arrested Daniela Vargas of Mississippi, Deferred Action
5 for Childhood Arrivals (“DACA”) recipient, after she spoke publicly about ICE
6 raiding her family’s home and arresting her brother and father.
- 7 • On May 18, 2017, CBP arrested Claudia Rueda of California, an immigrant rights
8 activist and college student, after she spoke out publicly about her mother’s arrest.
- 9 • In November 27, 2017, ICE arrested Baltazar Aburto Gutierrez of Washington
10 after he spoke to a local journalist. During the arrest, an ICE agent told him “you
11 are the one from the newspaper.”
- 12 • On December 20, 2017, ICE arrested Maru Mora Villalpando of Washington, a
13 longtime activist and founder of the Northwest Detention Center Resistance.
- 14 • On January 3, 2018, ICE arrested Jean Montrevil of New York, a longstanding
15 activist with the New Sanctuary Coalition. He was deported less than two weeks
16 later, on January 16, 2018.
- 17 • On January 11, 2018, ICE arrested Ravi Ragbir of New York, a longstanding
18 activist with and Executive Director of the New Sanctuary Coalition. Ragbir has
19 since won a stay of removal from the Second Circuit Court of Appeals while his
20 case is appealed.
- 21 • On January 11, 2018, ICE arrested Eliseo Jurado of Colorado, the husband of
22 Ingrid Encalada Latorre, a leader in Colorado’s sanctuary movement who gained
23 media attention after she sought sanctuary from detention in a local church.
- 24 • On March 7, 2018, ICE arrested Alejandra Pablos of Virginia, a permanent
25 resident, after she helped lead a protest in Virginia outside of a DHS office.
26 Pablos is a longstanding immigrant activist and field coordinator for the National
27 Latina Institute for Reproductive Health.
- 28 • In early April 2018, ICE detained Manuel Duran, a Memphis, Tennessee-based
journalist at the Memphis Noticias newspaper, who has a long history of
publicizing reports critical of federal immigration practices.
- On July 24, 2018, in Racine Wisconsin, ICE arrested community leader Ricardo
Fierro, the Council President of the local League of United Latin American
Citizens (“LULAC”).

139. On January 26, 2018, thirty-one members of Congress sent a letter to ICE and DHS
expressing concern about the agencies’ targeting of activists, which they explained “may create a
broader chilling effect within the community, dissuading some immigrants from invoking their legal

1 rights for fear that doing so will result in retaliation by ICE.” On March 22, 2018, four members of
2 Congress sent a letter to ICE expressing concern about retaliation against activists, stating that “the
3 use of law enforcement resources to retaliate against critics and political opponents of the President is
4 contrary to our most basic democratic norms.”

5 140. These arrests reflect an even broader expressed antipathy toward individuals, entities,
6 and states who choose to challenge the administration’s aggressive and intentionally intimidating
7 enforcement practices. Retaliatory arrests actively continue around the United States.

8 **C. The DMV Has a Policy, Pattern, or Practice of Sharing Information with ICE,**
9 **Motivated by Animus Against Latinos and Other Non-White People.**

10 141. DMV has had a long-standing policy, pattern, and practice of permitting its staff to
11 routinely and regularly share information with ICE and Border Patrol and to actively seek to facilitate
12 the immigration enforcement activities of those two agencies.

13 142. This information-sharing has included passing along information about individuals
14 that DMV staff believed to be in the country unlawfully and responding to informal ICE requests for
15 information about individuals, such as their Driver’s Privilege Card application and supporting
16 documentation or vehicle registration.
17

18 143. Beyond providing information, DMV also cooperated by scheduling appointments and
19 driver’s tests around ICE’s availability, requiring drivers to come to the DMV office unnecessarily,
20 or imposing criminal charges for the purpose of exposing an individual to greater risk of immigration
21 enforcement.

22 144. Many of these forms of cooperation were instrumental in the arrests and detention of
23 the individual Plaintiffs.
24

25 145. DMV staff specifically targeted Latinos for these practices: DPC applicants and
26 holders with Latino surnames were far more likely to have their information shared with ICE than
27 those with non-Latino surnames, despite there being more than *four times as many* DPC holders and
28 applicants than there are Latinos in Vermont.

1 program and to inform her that he forwarded “a rather large list to ICE,” writing that he understood
2 the purpose of the DPC program was to “accommodate illegal farm workers,” but that “it doesn’t
3 appear to me these are farm workers!” In that same email, Purdy asked McIntyre why the state is
4 “turning a blind eye toward illegals.” And McIntyre received Purdy’s email referring to people at the
5 DMV who “appeared illegal” and “appeared Mexican.”

6
7 151. Additional emails from this time period demonstrate DMV’s association of ethnicity
8 and race with immigration status, and fixation on the perceived immigration status of DPC
9 applicants. For example, on December 4, 2014, a DMV employee wrote to a colleague in response to
10 an exchange about compiling a list of addresses and residents, “Holy crap is right, we are being over
11 run [sic] by immigrants.” Another DMV employee noted that mail from one of the investigated
12 addresses was “all [addressed to] ‘South of the Border’ names.”

13
14 152. DMV staff would also regularly and routinely open investigations—including
15 contacting ICE—for no apparent reason other than the fact that the applicant presented a document
16 from a Latin American country as identification or otherwise appeared “foreign” because they were
17 non-white. In one case in July 2016, a DMV employee admitted that “We don’t have a violation of
18 the DPC law,” but sent the driver’s information to ICE anyway. In another instance, in February
19 2016, a DMV employee sent a name to an ICE Agent and asked ICE “to check the guy for federal
20 warrants, deportation orders, etc.,” despite there being no appearance of a violation. When ICE
21 responded that the applicant had lawful immigration status, the DMV employee then facilitated
22 checking the applicant’s brother.

23
24 153. On September 23, 2016, a DMV investigator emailed to his supervisors a list of his
25 investigations broken down by race. The suspects of his investigations were disproportionately
26 Latino. Of 11 “Total Persons Encountered” between April 1 and September 23, 2016, the list notes
27 “10 Hispanic, 1 Caucasian,” and a similar ratio of “8 Hispanic, 1 Caucasian” for investigations that
28

1 resulted in “Suspend/Cancel,” meaning the DPCs issued to the persons investigated were either
2 suspended or their issuance canceled. That breakdown, though anecdotal, stands in sharp contrast to
3 the breakdown of Vermont’s population. Only about 10,900 Vermonters identify as “Hispanic or
4 Latino (of any race),” while 585,154 people—93.4% of the total Vermont population—identify as
5 “White alone, not Hispanic or Latino.”
6

7 154. DMV’s conduct motivated by prejudice against non-white individuals particularly
8 Latinos, was so pervasive that, in an Investigative Report dated November 10, 2015, the Vermont
9 Human Rights Commission found reasonable cause to believe that DMV engaged in discriminatory
10 practices. These practices included falsifying information on an individual’s DPC application by
11 checking a box for “proof of legal status” which the individual had left blank and then investigating
12 *him* for purportedly providing that false information. The DMV applied its investigatory and referral
13 policy—which the Report characterized as “vague”—in a discriminatory fashion.
14

15 155. The Human Rights Commission found that the DMV had worked to entrap the same
16 individual and facilitate his arrest into ICE custody. The report noted specifically that the DMV’s
17 conduct—routing a DPC applicant into ICE custody because of their suspected immigration status—
18 was “at odds with the very intent of the [Driver Privilege Card] law,” thereby engaging in “exactly
19 the thing that the DPC law was designed to prevent.” (emphasis in original). The Commission
20 concluded that “no white citizen [Driver Privilege Card] applicants have ever been referred [to
21 immigration officials] for investigation,” while many non-white individuals had been, and that the
22 DMV was “markedly hostile and objectively unreasonable” to the claimant “because of [his] status
23 as a non-white [] person [of Middle Eastern ethnicity].”
24

25 156. On July 11, 2016, responding to the Human Rights Commission’s investigations,
26 Nancy Prescott, DMV Branch Operations Manager, instructed DMV employees by email that they
27 “shouldn’t be contacting homeland/ice at any point without being advised.” [sic]
28

1 157. On August 25, 2016, the DMV entered a settlement agreement to resolve the
2 investigation concerning the pervasive anti-immigrant bias (“Settlement Agreement”).

3 158. The Settlement Agreement, *inter alia*, sharply restricted the DMV’s ability to transmit
4 a DPC applicant’s information to ICE. For instance, Section 2 of the Settlement Agreement provides:
5 “That subject to the provisions of the Drivers’ Privacy Protection Act, absent subpoena or a criminal
6 warrant, DPC information contained on Applications shall be confidential including but not limited to
7 information related to legal presence, or national origin.”

8 159. The Drivers’ Privacy Protection Act does not require the DMV to share confidential
9 information with ICE for immigration enforcement purposes.
10

11 160. The prohibition extends beyond immigration status to other aspects of the application,
12 such as the form itself and information accompanying the form, such as photos and vehicle
13 registration information. The settlement agreement also required DMV “to adopt the essential
14 elements of the Model Fair & Impartial Policing (‘FIP’) policy as adopted by the Vermont Criminal
15 Justice Training Council [] as well as all of the non-essential elements [not listed here].” The FIP
16 policy that DMV was required to adopt included the following provisions:
17

- 18 • “Federal law does not grant local and state agencies authority to enforce civil immigration
19 law. Similarly, state law does not grant local and state agencies authority to enforce
20 immigration laws *The DMV shall not dedicate time or resources to the enforcement*
21 *of federal immigration law* where the only violation of law is presence in the United States
22 without authorization or documentation.” (emphasis added).
23
- 24 • Similarly, DMV officials “shall not facilitate the detention of undocumented individuals
25 or individuals suspected of being undocumented by federal immigration authorities for
26 suspected civil immigration violations.”
27
28

1 161. In a memorandum dated January 31, 2017, Michael A. Smith, DMV Director of
2 Operations, relayed the terms of the settlement to all DMV staff statewide. The memo directed: “DO
3 NOT run [immigration status] checks on undocumented applicants,” regardless of the documentation
4 submitted.

5 162. Yet, notwithstanding entering into the Settlement Agreement and issuing this
6 guidance, DMV staff still engage in a policy, pattern, and practice of anti-immigrant animus and
7 DMV leadership does not ensure that staff refrain from discriminatory conduct.

8 163. For example, staff continue to share information and otherwise cooperate with ICE—
9 even when such cooperation is contrary to agency policy. In April 2017, a DMV investigator told
10 *Seven Days*, a Vermont news publication, that the settlement and FIP policy “doesn't make any
11 difference” for his work. He also stated: “I’m not familiar with the settlement because, really, I don’t
12 have any interest with the settlement.”
13

14 164. Further, in 2017, DMV staff shared information with immigration enforcement
15 agencies about the following Individual Plaintiffs and Migrant Justice members:
16

- 17 • On March 9, 2017, a DMV employee sent the license plate information for Plaintiff
18 Balcazar Sanchez to an ICE Officer.
- 19 • On March 13, 2017, a DMV employee transmitted Plaintiff Balcazar Sanchez’s DPC
20 application to an ICE Officer. In the margins of the application, a DMV employee had
21 written the words “UNDOCUMENTED” and “PRIVILEGE CARD.” The DMV also
22 provided other personally identifying documents. *See supra*, ¶ 85.
- 23 • On March 15, 2017, ICE arrested Migrant Justice member Carrillo Sanchez. The I-
24 213 that ICE wrote for Carrillo Sanchez notes that ICE determined his alienage
25 through his Vermont DMV DPC application, including a copy of his Mexican
26 passport and his Mexican birth certificate. The DMV would have transmitted this
27 information to ICE on or about March 2017. *See supra*, ¶ 72.
- 28 • On June 19, 2017, a DMV employee provided information about Migrant Justice
member Peche Ventura’s DPC application and vehicular information to ICE officials.
See supra, ¶ 106.

1 165. Recent public records requests confirm that DMV staff continues a pattern and
2 practice of sharing information with ICE and Border Patrol motivated by a dislike of non-white
3 individuals, and Latinos in particular.

4 166. Records obtained via a public records request in 2018 show that DMV continued to
5 respond to ICE inquiries, voluntarily providing ICE with confidential information including photos,
6 car registration information, and copies of applications. The routine nature of these communications
7 suggests a regular, ongoing practice.

8 167. Furthermore, after the publication of emails between ICE and DMV in October 2016,
9 which painted the DMV in a critical light, DMV employees have chosen to limit their electronic mail
10 communications and have undertaken to communicate with ICE via telephone. For example, after the
11 Settlement Agreement, in a December 1, 2016 email, a DMV investigator forwarded his emails with
12 ICE in response to a public records request, noting that “[m]ost of my interactions [with ICE] have
13 been via phone.”

14 168. This ongoing cooperation between the DMV, ICE, and CBP is enabled by DMV
15 supervisors who turn a blind eye to the discriminatory conduct of their staff. There are only four
16 Criminal Investigators in the DMV Investigations Unit, overseen by two Criminal Unit Supervisors
17 and a Chief Inspector. Given the pattern of information-sharing by DMV officers, as well as DMV
18 officers’ documented animus against Latinos and other non-white individuals—in some instances
19 documented in emails to DMV supervisors—DMV supervisors know of or should know of the
20 ongoing constitutional violations.
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COUNT ONE
VIOLATION OF THE FIRST AMENDMENT
OF THE UNITED STATES CONSTITUTION
(INTERFERENCE WITH FREEDOM OF ASSOCIATION)
(All Plaintiffs against DHS Defendants)

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169. The right to expressive association “is implicit in the right to engage in activities protected by the First Amendment.” *Roberts v. Jaycees*, 468 U.S. 609, 622 (1984). To have a protectable right of expressive association, “a group must engage in some form of expression, whether it is public or private.” *Boy Scouts of America v. Dale*, 530 U.S. 640, 648 (2000).

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170. Plaintiffs have engaged and continue to engage in protected speech and conduct. Individual Plaintiffs, through their membership in Migrant Justice, have engaged and continue to engage in political activism and advocacy against discriminatory government practices. A key part of their activism is meeting with other migrant workers to discuss and analyze shared problems and to envision collective solutions. Plaintiff Migrant Justice continues its efforts to encourage greater numbers of migrant workers in Vermont to join the organization and advocate for their rights.

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171. By targeting, surveilling, infiltrating, and engaging in disinformation towards Migrant Justice members, Defendants directly and substantially interfere with Individual Plaintiffs’ ability to associate with Migrant Justice and with Migrant Justice and its members’ ability to join together. Defendants have caused a significant chill of Individual Plaintiffs’ and Migrant Justice’s members’ rights to associate. Defendants’ comments that associate immigration enforcement with Migrant Justice activity and their ongoing surveillance and infiltration, have instilled in Plaintiffs and other members and potential members ongoing fear of reprisal that has limited Plaintiffs’ ability to associate freely.

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172. Plaintiffs—Migrant Justice on its own behalf and on behalf of its membership, as well as all Individual Plaintiffs—wish to continue engaging in their First Amendment-protected activities to the fullest extent possible, but, as a result of Defendants’ past, present, and likely future conduct, are deterred from doing so.

1 173. Defendants’ targeting, infiltration, disinformation campaign, and surveillance of
2 Migrant Justice serves no compelling governmental interest. Nor does it reflect the least restrictive
3 means of engaging in immigration enforcement activities.

4 174. Defendants’ actions cause Plaintiffs significant harm, including chilling Plaintiffs’
5 speech, frustrating Migrant Justice’s mission, causing Migrant Justice to divert significant resources,
6 as well as financial harm.

7 175. Individual Plaintiffs have reason to fear that ICE may take continued action that
8 infringes on their associational rights, for example by revoking their bond for participation in Migrant
9 Justice activities.

10 **COUNT TWO**
11 **VIOLATION OF THE FIRST AMENDMENT**
12 **OF THE UNITED STATES CONSTITUTION**
13 **(FREEDOM OF SPEECH AND FREEDOM TO PETITION)**
14 **(All Plaintiffs against DHS Defendants)**

15 176. “The rights to complain to public officials and to seek administrative and judicial
16 relief are protected by the First Amendment.” *Gagliardi v. Vill. of Pawling*, 18 F.3d 188, 194 (2d
17 Cir. 1994). “[T]o petition for a redress of grievances “is among the most precious of liberties
18 safeguarded by the Bill of Rights” and is “intimately connected . . . with other First Amendment
19 rights of free speech and free press.” *Id.* at 195 (internal alterations and quotation marks omitted).

20 177. Plaintiffs have engaged and continue to engage in protected speech and conduct.
21 Individual Plaintiffs, through their membership in Migrant Justice, Inc., have engaged and continue to
22 engage in protected speech including, but not limited to, Migrant Justice’s continuous political
23 activism and advocacy to safeguard the right to freedom of movement and access to transportation, to
24 freedom from discrimination, and to improved living and working conditions. Plaintiffs’ activism
25 has included petitioning elected officials to intervene and government agencies to provide relief
26 against discriminatory government practices.

27 178. Defendants are engaged in a campaign of targeting, surveilling, infiltrating, providing
28 disinformation, arresting, and detaining Migrant Justice and its members, including Individual
Plaintiffs, that goes beyond legitimate law enforcement and surveillance activities.

1 179. Defendants engagement in these activities undermines Migrant Justice’s efforts and
2 abridges Migrant Justice and its members’ ability to engage in protected speech and petition
3 activities.

4 180. Defendants actions inhibit reasonable migrant workers from fully exercising their
5 rights to engage in speech and to petition the government.

6 181. Defendants actions have significantly affected Plaintiffs’ ability to advocate their
7 viewpoints and have caused a significant chill of Plaintiffs’ rights to speak freely and petition the
8 government under the First Amendment. Defendants’ targeting, surveillance, and harassment,
9 actions would not have occurred but for Plaintiffs’ protected speech.

10 182. Plaintiffs—Migrant Justice on its own behalf and on behalf of its membership, as well
11 as all the Individual Plaintiffs—wish to continue engaging in their First Amendment-protected
12 activities to the fullest extent possible, but, as a result of Defendants’ past, present, and likely future
13 conduct, are deterred from doing so.

14 183. Defendants cause Plaintiffs significant harm, including chilling Plaintiffs’ speech,
15 frustrating Migrant Justice’s mission, causing Migrant Justice to divert significant resources, as well
16 as financial harm.

17 **COUNT THREE**
18 **VIOLATION OF THE FIRST AMENDMENT**
19 **OF THE UNITED STATES CONSTITUTION**
20 **(RETALIATION)**
21 **(Migrant Justice against all DHS Defendants)**

22 184. To prevail on a First Amendment retaliation claim, a plaintiff must show “(1) that the
23 speech or conduct at issue was protected, (2) that the defendant took adverse action against the
24 plaintiff, and (3) that there was a causal connection between the protected speech and the adverse
25 action.” *Gonzalez v. Hasty*, 802 F.3d 212, 222 (2d Cir. 2015) (quotation marks omitted).

26 185. Migrant Justice has engaged and continues to engage in protected speech and conduct.
27 Its members have engaged and continue to engage in political activism and advocacy against
28 discriminatory government practices.

1 186. By targeting, surveilling, infiltrating, and spreading disinformation to Migrant Justice
2 members, Defendants significantly affect the organization's ability to advocate its viewpoints and
3 hinder Migrant Justice's ability to advocate for economic protections for migrant farmworkers.

4 187. Defendants' prior retaliatory conduct, including but not limited to surveillance and
5 infiltration, have instilled in Migrant Justice's members an ongoing fear of reprisal that has limited
6 the ability of its members to speak and associate freely and has therefore chilled the organization's
7 speech as a whole. Migrant Justice's First Amendment-protected activity motivates Defendants'
8 targeting, surveillance, infiltration, and disinformation activities, which would not occur but for the
9 organization's protected speech.

10 188. Migrant Justice wishes to continue engaging in its First Amendment-protected
11 activities to the fullest extent possible, but, as a result of Defendants' past, present, and likely future
12 conduct, the organization has been deterred from being able to do so.

13 189. Defendants' actions cause Migrant Justice significant harm, including chilling
14 members' speech, frustrating Migrant Justice's mission, causing Migrant Justice to divert significant
15 resources, as well as financial harm.

16 **COUNT FOUR**
17 **VIOLATION OF THE FOURTEENTH AMENDMENT OF THE U.S. CONSTITUTION**
18 **(EQUAL PROTECTION)**
19 **(Plaintiff Migrant Justice, on behalf of its Members, against Defendant Minoli)**

20 190. Plaintiffs bring this claim against Defendant Minoli in her official capacity under 42
21 U.S.C. § 1983 and *Ex parte Young*, 209 U.S. 123 (1908).

22 191. DMV employees consistently share personally identifying information about Plaintiffs
23 with ICE. This information-sharing disproportionately targets and impacts non-white and Latino
24 residents, and arises out of pervasive animus within the Vermont DMV against such individuals.

25 192. By sharing personally identifying information in this way and with this motivation,
26 Defendants deny Plaintiffs equal protection of the laws. U.S. Const., Amend. XIV, § 1.

27 193. The DMV were motivated by animus against non-white and Latino individuals.
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- 1 A. Declare that DHS Defendants' actions violate Plaintiffs' First Amendment rights by (1)
2 infringing on their right to free association without a compelling governmental interest or
3 using narrowly tailored means; (2) unlawfully targeting, surveilling, infiltrating, spreading
4 disinformation, and harassing individuals to interfere with their ability to exercise their rights
5 to free speech and to petition the government; and (3) unlawfully targeting, surveilling,
6 infiltrating, spreading disinformation, and harassing individuals as retaliation for their prior
7 exercise of the right to free speech and free association and the right to petition the
8 government;
- 9 B. Enjoin the DHS Defendants and any of their officers, agents, successors, employees,
10 representatives and any and all persons acting in concert with them, prohibiting them from:
- 11 1. Targeting, surveilling, infiltrating and spreading disinformation against Migrant Justice
12 and its members;
 - 13 2. Surveilling, infiltrating, spreading disinformation, arresting, and detaining Migrant Justice
14 members to inhibit the exercise of their rights to speech, association, and petition;
 - 15 3. Surveilling, infiltrating, spreading disinformation, arresting, and detaining Migrant Justice
16 members in retaliation for their prior exercise of their rights to speech, association, and
17 petition;
 - 18 4. Using a confidential informant to complete any of the above;
- 19 C. Declare that the DMV's actions violate Plaintiffs' Equal Protection rights by sharing
20 information with ICE in a manner that is motivated by animus against Latinos and other non-
21 white individuals;
- 22 D. Grant injunctive relief against Defendant Minoli and any of her officers, agents, successors,
23 employees, representatives and any and all persons acting in concert with her:
- 24 1. Prohibiting DMV employees from sharing information or otherwise cooperating with
25 federal immigration enforcement agencies motivated by animus against Latino individuals
26 or other non-white individuals; and
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